



ANNUAL REPORT

HAWAI'I COMMUNITY DEVELOPMENT AUTHORITY
2025 ANNUAL REPORT
TO THE
HAWAI'I STATE LEGISLATURE
REGULAR SESSION OF 2026

This report satisfies Hawai'i Revised Statutes Sections 206E-19, 206E-249, 206E-267, and 206E-294.



TABLE OF CONTENTS

Word from the Chair	3
About HCDA and the Strategic Plan	4
Affordable Housing	5
Transit-Oriented Development	8
Recent Legislation	9
Pūlehunui	10
He'eia	11
Kalaeloa	12
Climate Change and Resilience	13
Kaka'ako	14
HCDA Boards	16

Aloha,

We are pleased to present the 2025 Hawai'i Community Development Authority (HCDA) Annual Report, highlighting steady progress, bold new initiatives, and a renewed commitment to thoughtful community development and long-term resilience across the state.



In 2025, as Hawai'i faced its statewide housing crisis with renewed urgency, HCDA advanced strategic initiatives to expand housing opportunities and support vibrant mixed-use communities. By acquiring properties in Kaka'ako for: 1) senior supportive housing, 2) a new community facility with affordable housing, and 3) the 99-Year Leasehold pilot project, the agency is increasing long-term affordable housing options and preparing these sites for future development.

These efforts, paired with critical infrastructure planning, such as HCDA's work to upgrade electrical systems in Iwilei-Kapālama to support thousands of future homes, including Mayor Wright Housing, the Liliha Civic Center, and nearby private developments, enable state and county partners to build sooner and more efficiently.

Together, these actions are paving the way for new housing, essential services, and job creation across construction and innovation-driven sectors, strengthening the foundation for a more livable and equitable Hawai'i.

HCDA also began updating the Kaka'ako Makai Area Plan for the 170-acre area makai of Ala Moana Boulevard, engaging the community and gathering data from land use and other analyses it conducted. Complemented by an upcoming geotechnical assessment, these efforts are laying the groundwork for a safe, sustainable, and well-planned future that balances growth with preservation while reflecting community and State priorities.

Kalaeloa reached a significant milestone with the launch of long-awaited electrical system upgrades. With \$27 million from the U.S. Navy and more than \$12 million appropriated by the State Legislature, HCDA began the planning phase of the improvement project. For the residents and businesses of Kalaeloa, this investment represents a pathway to long-term economic opportunity.

In Pūlehunui, planning efforts continued to advance. HCDA is working closely with state and county agencies, stakeholders, and the community to map out essential infrastructure improvements that will shape the area's future. This collaborative effort is setting the stage for responsible growth aligned with Maui's long-term vision for the district.

In He'eia, our lessee Kāko'o 'Ōiwi continues to demonstrate how cultural stewardship and economic resilience go hand in hand. Their ongoing efforts in restoring wetland agriculture are driving meaningful progress toward their inspiring goal of producing one-third of the state's kalo by 2026.

The accomplishments highlighted in this report were made possible through the ongoing support of the State administration and Legislature, along with the collaboration of community partners, landowners, businesses, residents, and other government agencies.

Mahalo for your continued trust as we work together to build communities that honor our past and strengthen our future.

Sincerely,

Sterling Higa
Chairperson

HCDA and the STRATEGIC PLAN



Established by the Hawai'i State Legislature in 1976, the Hawai'i Community Development Authority (HCDA) continues to fulfill its mission of advancing community-focused redevelopment by coordinating efforts across the public and private sectors.

Over the years, the Legislature has designated four Community Development Districts, Kaka'ako, Kalaeloa, He'eia, and Pūlehunui, recognizing that reinvestment in these areas can unlock significant economic and community benefits for Hawai'i.

In 2025, HCDA remains focused on planning and delivering key capital improvement projects to modernize infrastructure, expand public facilities, and support future housing and mixed-use opportunities within and beyond its districts. The Authority also leads long-range planning efforts aimed at creating resilient, walkable, innovation-ready communities that contribute to a diversified economy and an improved quality of life for Hawai'i's people.

STRATEGIC PLAN

In June 2024, HCDA adopted an updated Strategic Plan outlining a five-year blueprint to advance key goals across all Community Development Districts. Many of the high-priority, short-term objectives from that plan were accomplished in 2025 and are reflected in this report.

The Strategic Plan builds on the significant funding appropriated by the Legislature, incorporates new priorities supported by 2025 legislation, and adds additional goals introduced through the 2025 Strategic Plan update to create a strategic roadmap for the agency's activities



Building Better Communities

AFFORDABLE HOUSING

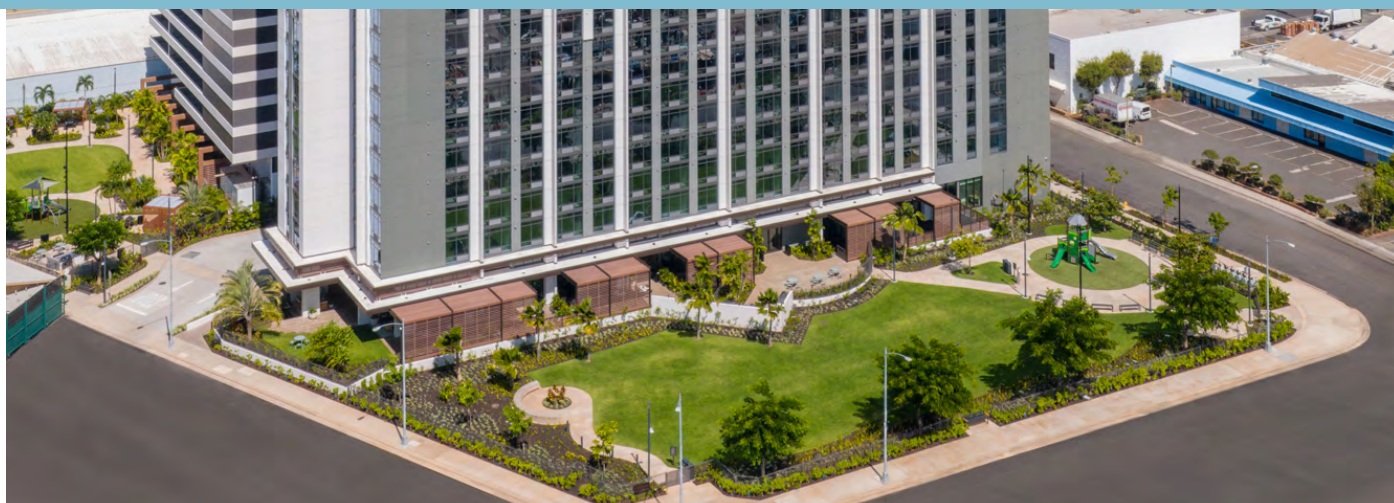


HCDA RESERVED HOUSING MILESTONE

In 2025, Ulana Ward Village was completed. The residential tower in Kaka'ako features 697 reserved-housing homes, the largest single contribution to HCDA's Reserved Housing Program to date. The project provides studio to three-bedroom homes for qualified local buyers earning roughly 100% to 140% of the area median income, helping working families access homeownership in a centrally located, walkable urban neighborhood. Its completion marks a major milestone in meeting long-standing state goals to expand attainable housing options in Honolulu.

The project strengthens the community, as residents benefit from the proximity to jobs, transit, shops and public spaces, including the new Ka La'i o Kukuluāe'o Park, which enhances neighborhood livability and green space. HCDA highlights Ulana as a model example of how public-private collaboration can create high-quality homes that keep kama'āina families in Hawai'i's urban core.

The HCDA Reserved Housing Program requires developers to set aside at least 20 percent of new residential units for low- and moderate-income households. Reserved Housing rental or sales prices are calculated so a household would spend no more than a third of its gross monthly income on housing expenses, making them affordable to Hawai'i's working families.



AFFORDABLE HOUSING

Hawai'i faces structural constraints that make affordable housing development challenging. Only about 4.9% of land is zoned for urban use, while most land is designated for agriculture or conservation. These limitations, combined with environmental and cultural protection laws, significantly restrict opportunities for new housing development (DBEDT, Hawaii Property Ownership Report, Feb. 2025).

In this context, HCDA's acquisition of urban-zoned land in Kaka'ako for development of affordable housing is a critical step toward meeting the growing demand for housing, especially for low-income and vulnerable populations.

By acquiring under-utilized land parcels within the Kaka'ako Community Development District (KCDD) for housing development, the HCDA is helping address an affordable housing deficit that the private market alone cannot resolve. The HCDA's land acquisition policy serves as an effective tool to facilitate affordable housing, community facilities, and mixed-use developments, expanding the housing supply and strengthening communities.

The HCDA's 2024 Strategic Plan carried this work forward, outlining a multi-year commitment to increase affordable housing production. The plan emphasizes, strategic land acquisitions, adequacy of infrastructure, and public-private partnerships for financing developments as long-term tools for preserving housing affordability for future generations.

A major boost to this strategy was provided by Act 230, Session Laws of Hawai'i 2024, which appropriated funds for HCDA to acquire land parcels and develop supportive and affordable housing.



SUPPORTIVE HOUSING

\$5,000,000 (Act 230, SLH 2024)

The Legislature appropriated \$5 million to HCDA to plan and design a kupuna supportive housing project. Supportive housing, which pairs affordable rental housing units with on-site services for individuals, has been proven effective elsewhere.

Building on earlier due diligence in Kaka'ako, in 2025, HCDA acquired a property for a kupuna supportive rental housing project in Kaka'ako and has issued a request for qualifications (RFQ) for selecting a developer to develop the project.

HCDA also convened a working group to shape this supportive kupuna housing project that integrates essential services to promote long-term stability for senior residents at the project being planned.



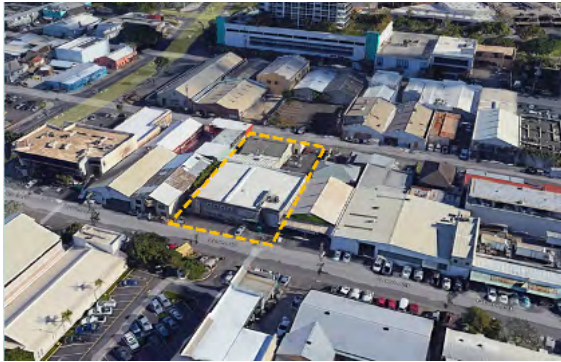
NEW COMMUNITY FACILITY AND HOUSING

\$5,000,000 (Act 230, SLH 2024)

The Legislature appropriated \$5 million for HCDA to plan, design and construct a new affordable housing and a community facility in the KCDD. In 2025, HCDA acquired a second property within the KCDD to be used for community programs, services, and an affordable housing project.

This effort addresses Hawai'i's growing need for community-spaces that support local residents, strengthen social cohesion and provide welcoming places for gathering, learning, and connection. By securing land early and preparing it for future community and housing uses, HCDA continues its role in statewide site readiness, ensuring that planning, infrastructure, and development keep pace with evolving needs. The acquisition also supports HCDA's broader 2025 focus on expanding access to essential services, improving urban livability, and delivering projects that enhance long-term community resilience.

AFFORDABLE HOUSING



QUEEN STREET AFFORDABLE HOUSING

In June 2025, after a request for qualification (RFQ) process, the HCDA selected EAH Housing as the developer for an affordable rental housing project to be located at 956/958 Queen Street and 955/957 Kawaiahao Street in Kaka'ako. The project will consist of approximately 200 affordable rental housing units with a mix of 1-, 2-, and 3-bedroom targeting households with a household income of less than 120% of the area median income.

The HCDA staff is currently negotiating a development agreement and a ground lease with the developer. Construction of the project is expected to begin in 2028.



NINETY-NINE YEAR LEASEHOLD PROGRAM

Act 97 of Session Laws of Hawai'i 2023 established a ninety-nine-year leasehold condominium pilot program within the HCDA to develop a low-cost, 99-year leasehold residential for-sale condominium project for Hawai'i residents on state-owned land. The program authorizes one project on non-ceded land within an urban redevelopment site selected by HCDA, and provided \$1.5 million for administrative rulemaking, community engagement, and pre-development planning, along with funding for two full-time temporary positions through June 2025.

In 2024, HCDA began community meetings to gather public input and draft administrative rules for the leasehold-for-sale program. The agency also selected a developer to complete pre-development due diligence, feasibility, and planning studies for a 99-year leasehold condominium project.

In 2025, HCDA finalized and adopted the Ninety-Nine Year Leasehold Program Administrative Rules, paving the way to implement another tool for developing affordable housing. By providing state-owned land for development at a nominal cost, the program is expected to make homeownership more affordable than comparable fee-simple units. A 99-year lease provides intergenerational stability for owners while keeping the land in public ownership, ensuring that public investments remain tied to long-term affordable use.

The adoption of these rules positions HCDA to launch new long-term affordable housing projects using the 99-Year Leasehold model, expanding opportunities for Hawai'i residents to achieve homeownership in urban redevelopment areas.

TRANSIT-ORIENTED DEVELOPMENT

Established in 2022, the HCDA Transit-Oriented Development Infrastructure Program was streamlined by the Legislature in 2025, recognizing that construction and improvement of infrastructure is essential to support renewal and redevelopment in areas designated for transit-oriented development. TOD is a powerful tool to deliver social, environmental and economic benefits, and the Hawai'i Interagency Council for TOD identified three priority areas on O'ahu: East Kapolei, Iwilei-Kapālama, and Hālawā. A major barrier to development in these areas is the lack of adequate infrastructure.

HCDA is enabling critical development, ensuring that roads, utilities and services are in place to support new housing and mixed-use communities in key urban areas of O'ahu, through these ongoing TOD infrastructure projects:



EAST KAPOLEI INFRASTRUCTURE MASTER PLANNING

\$500,000 (Act 164, SLH 2023)

HCDA, in collaboration with the State Office of Planning and Sustainable Development (OPSD), continued developing an infrastructure master plan for East Kapolei, near the Kualaka'i, Keone'ae and Honouliuli Skyline Stations. The plan identifies and prioritizes regional wastewater, water, drainage, electrical, telecom and transportation improvements necessary to support TOD development. Most State lands in East Kapolei remain undeveloped, and this planning ensures infrastructure keeps pace with anticipated housing and development needs.



UNIVERSITY OF HAWAI'I WEST O'AHU ROAD AND INFRASTRUCTURE

\$35,000,000 (Act 164, SLH 2023)

HCDA continued its multi-agency collaboration with UH and the Hawai'i Housing Finance and Development Corporation (HHFDC) on the University Village development adjacent to the UH West O'ahu campus. Phase 1, planning and design, includes roads and related utilities to support approximately 500 initial housing units. Phase 2 will expand infrastructure to accommodate an additional 1,000 units, bringing the total projected units on the 20-acre site to 1,500, with an estimated \$50,000,000 for this next phase.



IWILEI-KAPĀLAMA ELECTRICAL INFRASTRUCTURE

\$25,000,000 (Act 164, SLH 2023)

HCDA continued the planning and design of electrical upgrades identified in HHFDC's Infrastructure Master Plan for Iwilei-Kapālama. Phase 1 focuses on installing underground electrical duct lines along Kūwili Street, Iwilei Road and North King Street to support growth, including approximately 2,100 units at Mayor Wright Housing, 800 units at Liliha Civic Center, and additional private and City developments. Phase 2 will complete electrical improvements and address sewer, water, drainage and transportation, supporting roughly 6,400 housing units in the two project areas.

RECENT LEGISLATION

ACT 252 RELATING TO THE HAWAII COMMUNITY DEVELOPMENT AUTHORITY

H.B.1007, H.D.2, S.D.2, C.D.1

In 2025, Act 252 became law authorizing HCDA to cooperate with or assist public and private sector entities to engage in projects that improve the State. It amended the membership of the HCDA TOD board. It also streamlined the delivery of TOD projects within county-designated TOD zones or within a half-mile radius of transit stations by establishing the Transit-Oriented Development Infrastructure Improvement Program under HCDA, empowering the agency to oversee planning, development and implementation of infrastructure projects in these areas and reorganized TOD efforts under HCDA, replacing multiple district boards with a single authority and a new board of TOD experts. It authorized HCDA to issue revenue bonds to finance the development of infrastructure outside of HCDA's community development districts.

ACT 159 RELATING TO TRANSIT-ORIENTED DEVELOPMENT

H.B.1409, H.D.1, S.D.1, C.D.1

Act 159 established in 2025, requires the transit-oriented development infrastructure improvement district board, which is under the HCDA, to consider the infrastructure needs of transit-supportive density requirements. It requires the strategic plan developed by the Hawai'i Interagency Council for Transit-Oriented Development to delineate transit-oriented development areas for each county. To support and finance high-density communities near transit stations, it established a 5-year mixed-income subaccount within the Rental Housing Revolving fund.

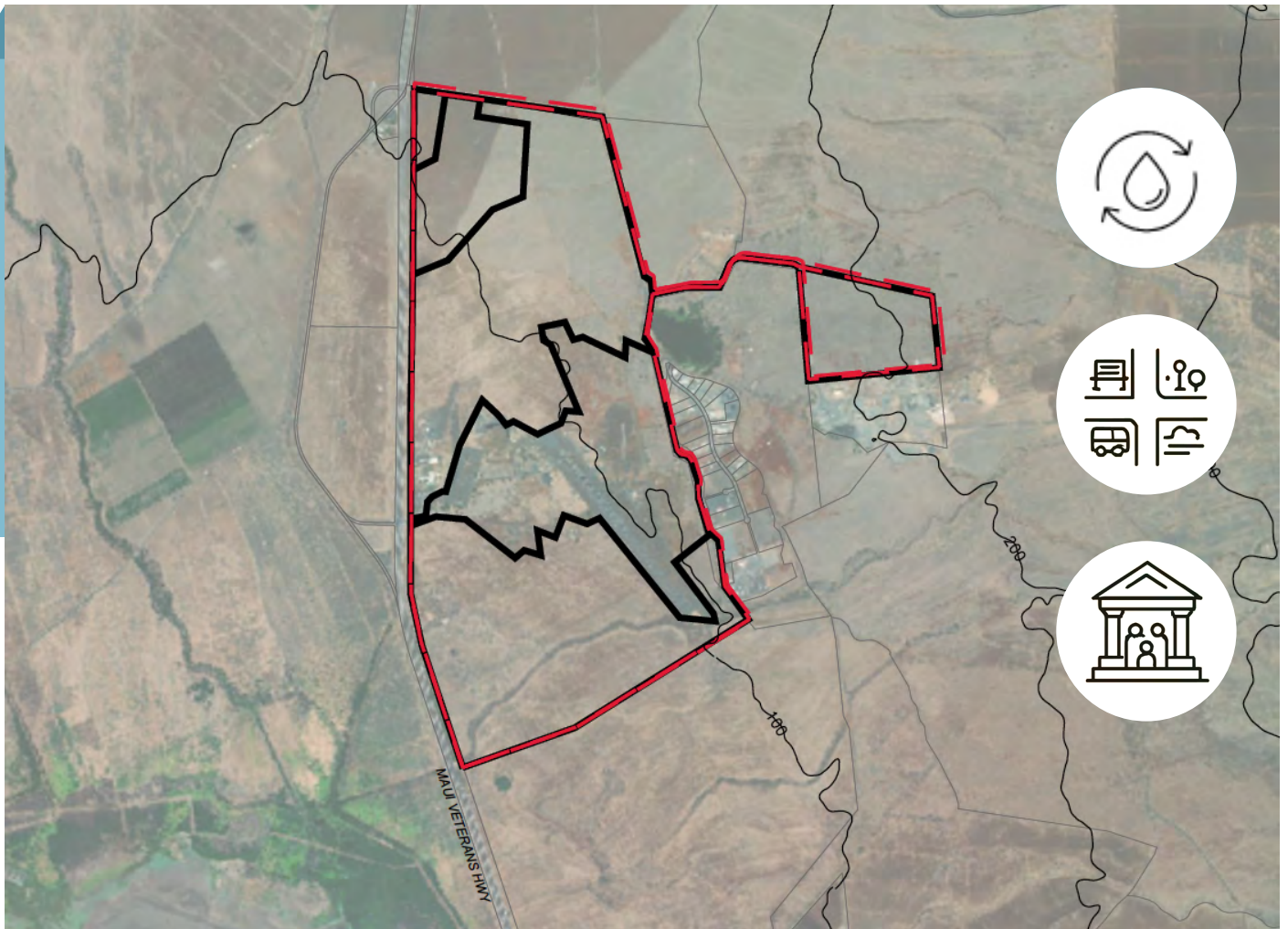
ACT 160 RELATING TO RELATING TO HIS- TORIC PRESERVATION

S.B.1263, S.D.2, H.D.3, C.D.1

Act 160 of 2025, amends HRS §6E, Historic Preservation, in an effort to balance the preservation of Hawaii's cultural and historic resources with the urgent need for housing development, particularly in TOD zones. It empowers lead agencies to make determinations on the potential effects of a project; creates a 90-day, or 30-day review limit if no historic properties are affected and creates a process for expediting the review of majority-residential mixed-use TOD parcels with low risk of affecting historically significant resources. It mandates notification and mitigation actions if additional historic properties, aviation artifacts, or burial sites are discovered during project development.

This law requires the counties and the HCDA to identify parcels and rights-of-way for programmatic review, by January 1, 2026, to assess risks to historic resources.

Overall, Act 160 encourages responsible growth in areas with low risk to historic resources, fostering community development near transportation hubs.



PŪLEHUNUI

In June 2022, Act 190 established the Pūlehunui Community Development District under HCDA, creating a framework for planning, developing, and maintaining under utilized public lands in Pūlehunui, Maui.

In September 2023, HCDA issued a Request for Proposals for the planning, design, and construction of infrastructure within the district. The first two community board members were confirmed by the Senate in 2024, and the inaugural HCDA Pūlehunui Board meeting convened in July. Following this, HCDA awarded a \$60 million contract for infrastructure planning, design, and construction, with a Planning Assessment Report and Infrastructure Master Plan received by November 2025.

A companion \$4 million contract was also awarded for contract compliance oversight.

Throughout 2025, activities in Pūlehunui have focused on evaluating existing conditions, assessing future infrastructure demand, planning and project prioritization, cost estimation, meeting with government stakeholders, and beginning discussions on water source development. These efforts lay the groundwork for future development that will enhance community infrastructure and support long-term growth in the district.

HE'EIA



HCDA has managed approximately 400 acres of land in He'eia on O'ahu's windward side since a 1991 land exchange with the Estate of Bernice Pauahi Bishop. In 2010, HCDA entered a long-term lease with Kāko'o 'Ōiwi, a community-based non-profit dedicated to restoring the He'eia wetlands and advancing culturally appropriate agriculture, education, and natural resource management. The He'eia Community Development District (CDD) was formally established in 2011 to support these efforts.

For almost 20 years, Kāko'o 'Ōiwi has restored wetlands to sustainable farm fresh produce rich lands, enhance native habitat, and provide ecosystem services. Work in 2025 focused on controlling invasive species, including the eradication of mangrove, which restored 51 acres of wetland habitat for native Hawaiian plants and birds such as the red-billed 'ālae'ula and ae'o. Community engagement and education continue across 139 acres of green infrastructure that integrate floodplain restoration with indigenous Hawaiian knowledge and natural resource management practices.

HCDA, working closely with Kāko'o 'Ōiwi, made continued strides in 2025 to expand food production by opening additional land for kalo cultivation and other crops, supporting Hawai'i's broader food security goals. Kāko'o 'Ōiwi aims to produce a significant portion of the state's taro (kalo) by 2026, contributing to a culturally rooted, agriculturally productive landscape.

HE'EIA STREAM ACCESS ROAD

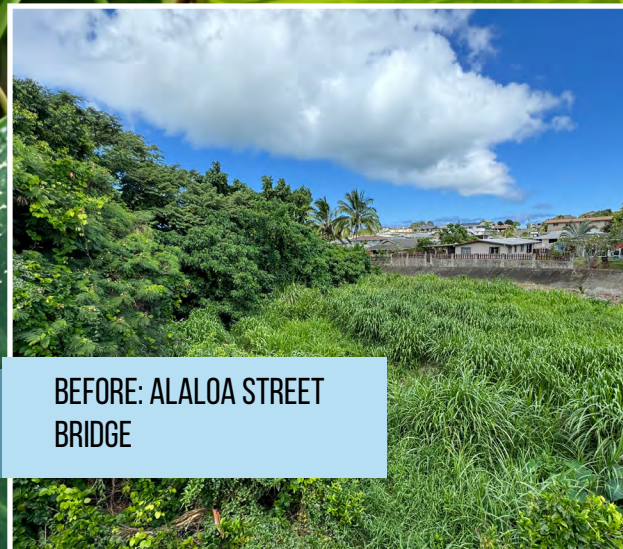
\$1,000,000 (Act 230, SLH 2024)

In 2024, the Legislature appropriated \$1 million to construct a road in the He'eia CDD, improving access near the Alaloa Street Bridge and supporting debris removal, invasive vegetation management, and flood mitigation.

In 2025, HCDA and Kāko'o 'Ōiwi completed construction of the new gravel road, including remediation of non-native vegetation and debris near and below the Alaloa Street Bridge. This work supports streambed restoration, native habitat recovery, and long-term ecological management, further strengthening the district's environmental and agricultural resilience.



LO'I KALO (TARO PATCHES)



BEFORE: ALALOA STREET BRIDGE



AFTER: ALALOA STREET BRIDGE



Established in 2002, the Kalaeloa Community Development District (CDD) facilitates the long-term redevelopment of the former Naval Air Station Barbers Point, guided by the community-driven Kalaeloa Redevelopment Plan. Redevelopment is a multi-decade effort complicated by existing infrastructure challenges, including 20 miles of roadways that do not meet city or state standards, inadequate drainage in parts of the district, and an unreliable electrical system.

KALAELOA INFRASTRUCTURE MASTER PLAN

\$500,000 (Act 164, SLH 2023)

Planning for the Kalaeloa Infrastructure Master Plan continued in 2025. This effort is identifying infrastructure needs and prioritizing improvements to support future development across the district. The completed master plan, expected in 2026, will provide detailed information on existing infrastructure systems, proposed modernization and expansion, planning-level costs, and phasing.

SARATOGA AVENUE ELECTRICAL UPGRADES

\$12,125,000 (Act 230, SLH 2024)

HCDA began planning and design for critical electrical improvements along Saratoga Avenue, working closely with Navy Region Hawai'i, Hawaiian Electric Company (HECO), and local stakeholders. These upgrades will provide the Kalaeloa downtown area with reliable, resilient energy built to industry standards and connected to the HECO grid.

NAVY PARTNERSHIP

\$25,000,000 (Navy)

Building on an unprecedented partnership with Navy Region Hawai'i, HCDA received \$18 million in 2024 to begin transferring certain customers from the Navy electrical grid to HECO via the Enterprise Energy Corridor. In 2025, HCDA received an additional \$9 million to transition additional customers to the HECO grid. Planning is ongoing, informed by a Navy-funded divestiture study of existing electrical facilities conducted by HECO, to ensure a smooth and reliable connection for all Kalaeloa customers.

CLIMATE CHANGE AND RESILIENCE



PLANNING FOR THE FUTURE

Climate change and sea level rise continue to pose significant threats to Hawai'i's communities, infrastructure, environment, and cultural resources, with disproportionate impacts on low-income and vulnerable populations. In response, HCDA is advancing climate-resilient development strategies in its Kaka'ako and Kalaheo Community Development Districts.

In 2025, HCDA collaborated with public agencies, private partners, stakeholders, and landowners, as required by Act 221 (SLH 2023), to integrate climate change, sea level rise, and resilience considerations into the siting and

design of buildings. HCDA is also working directly with developers applying for permits to ensure new projects strengthen community and ecosystem resilience, prepare for extreme weather, and address shifting environmental conditions.

Through these efforts, HCDA aims to foster sustainable, climate-resilient urban development that protects residents, preserves cultural and natural resources, and supports long-term economic and social well-being in Hawai'i's urban communities.

A wide-angle photograph of the Kaka'ako skyline in Honolulu at sunset. The sky is a mix of orange, pink, and blue. Several high-rise buildings are visible, some with construction cranes. The water in the foreground reflects the colors of the sky and the lights from the buildings. A large blue circle with the text 'KAKA'AKO' in white is overlaid on the left side of the image.

KAKA'AKO

Established in 1976 by the State Legislature, the Kaka'ako Community Development District (CDD) was created to revitalize a blighted area with potential for vertical growth, helping to prevent urban sprawl. The district boundaries were expanded in 1982 to include lands makai of Ala Moana Boulevard and amended again in 1989 to reflect evolving planning priorities.

Since its establishment, Kaka'ako has grown into an award-winning, mixed-use, mixed-income community. It features a wide range of housing types, including affordable senior rentals, reserved housing rentals and for-sale units, and market-rate condominiums. The district also supports vibrant commercial and cultural activity, with grocery stores, restaurants, entertainment venues, and health care facilities integrated alongside traditional light industrial and commercial uses.

Kaka'ako continues to serve as a model for thoughtful urban redevelopment, balancing residential, commercial, and cultural needs while promoting sustainable growth in Honolulu.

KAKA'AKO MAKAI PLANNING \$2,500,000 (Act 250, SLH 2025)

In 2025, HCDA initiated the Kaka'ako Makai planning project to develop a data-driven, community-based plan for the 170-acre area makai of Ala Moana Boulevard. With an allocation of \$1 million in CIP funds, the agency is facilitating a broadly shared vision and comprehensive planning framework that balances redevelopment and the stewardship of public resources. The community engagement phase began in 2025 with establishment of a project website, fact sheet, one-on-one and small-group interviews, and focus group sessions. Technical memos were prepared to document existing conditions and provide a baseline understanding of the natural, cultural, and urban environment. Additional funds were allocated for a geotechnical assessment that is proceeding with a sampling plan and coordination with landowners to obtain right-of-entry to conduct test borings. In 2026, the planning process will include a community visioning workshop and development of alternative scenarios to enable further consideration of what the future of Kaka'ako Makai might entail.



KOLOWALU PARK IMPROVEMENTS

\$2,000,000 (Act 248, SLH 2022)

The HCDA completed a series of major upgrades to Kolowalu Park that enhance play, recreation, and community engagement. On the makai side, a new state-of-the-art inclusive children's playground opened, featuring sensory play panels and mobility devices designed to support children with sensory, communication, and emotional regulation challenges. These features provide unique opportunities for engagement through sound, sight, motion, and touch, ensuring every child feels welcomed and supported. The makai side also received new adult fitness equipment, benches, and picnic tables, improving amenities for all visitors. On the mauka side of Queen Street, a new dog park was completed, offering separate fenced off-leash areas for small and large dogs, dog play equipment, water stations, new turf, benches, and cultural placemaking elements.

The park improvements culminated in a grand opening in February 2025, when the new Kolowalu dog park opened to the public on the mauka side of the park. Upgrades funded by the Legislature and local leaders have transformed Kolowalu Park into a very vibrant and popular, and inclusive space for play, fitness and connection.

HISTORIC PUMP STATION REPAIRS

\$2,000,000 Act 230, SLH 2024

In 2025, HCDA began a new chapter for the historic Ala Moana Pump Station, an iconic building on Ala Moana Boulevard with a long history of serving the community. Previous lessee, Pacific Gateway Center, which provided programs and resources for local seniors, chose to close its Na Kupuna Makamae Center and end its long-term lease early, leaving the site open for renewed use.

Building on earlier investments, including a restoration grant for the main Pump Station building in 2014, and award-winning repairs in 2019, the HCDA initiated planning for other rehabilitative work in 2025. This was made possible with a 2024 legislative allocation of \$2 million for roof repairs and other improvements to preserve the historic landmark.

The HCDA is working to waterproof the roof and find a new lessee who can ensure the Pump Station continues to serve the community as a historic, functional and welcoming space for years to come.

HCDA BOARDS

Chair

Sterling Higa

Vice Chair

Chason Ishii

Secretary

Miki'ala Lidstone

Full Authority

At Large members

Sterling Higa

Chason Ishii

Miki'ala Lidstone (Cultural Specialist)

Ex-Officio members

Luis Salaveria (B&F)

Edwin Sniffen (DOT)

James K. Tokioka (DBEDT)

Dawn Chang (BLNR)

Dawn Takeuchi Apuna (City DPP)

Kate Blystone (Maui DP)

Community members

Debbie Cabebe (Pulehunui)

Michael China (Kakaako)

Trey Gordner (Kalaeloa)

Jo-Ann C. Leong (Heeia)

Kaiwipuni Lipe (Heeia)

Kevin Sakoda (Kakaako)

Glenn Yamasaki (Pulehunui)

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Kaiwipuni Lipe

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